

Message Text

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SUBJECT: DRAFT GUIDELINES FOR FORMULATING PROJECTS TO BENEFIT THE
URBAN POOR

REF: (A) ADDIS 13539, (B) STATE 011022

1. MISSION MAINTAINS POSITION STATED IN REF (A) YET WILL ATTEMPT TO
FOCUS ON GUIDELINES OBJECTIVELY.

2. BACKGROUNDS AND GOALS

A. PART I IS INFORMATIVE AS BACKGROUND MATERIAL, BUT THE EXTENT
OF COVERAGE APPEARS EXCESSIVE--THE INDIVIDUAL COUNTRY MISSION SHOULD
BEST BE ABLE TO ASSESS ITS OWN URBAN PROBLEMS. AS STATED REF (A),
LIMITED FUNDS NECESSITATE PRIORITIES AND THIS MISSION CONTINUES TO
REGARD INVESTMENT IN RURAL DEVELOPMENT AS MOST IMPORTANT. MISSION
NOT PLANNING CHANGE IN THIS STRATEGY ON BASIS REMARKS ON GLOBAL
ASSESSMENT OF URBAN PROBLEMS CONTAINED IN PART I OF SUBJECT GUIDE-
LINES. WHAT IS NECESSARY IN OUR VIEW IS GUIDANCE IN ASSESSING URBAN V
S.

RURAL DEVELOPMENT AND THE METHODOLOGY NECESSARY IN DOING SO. LINKAGE
OR URBAN AND RURAL DEVELOPMENT (CONTAINED CHAPTER XIII) SHOULD BE
EXPANDED UPON WITH EMPHASIS ON HOW ONE CAN COMPLEMENT THE
OTHER.

B. "VARIETIES OF URBAN POVERTY" MAY BE OF DEMOGRAPHIC INTEREST
BUT IF PROJECTS ARE TO BE AIMED AT THE POOR MAJORITY, THIS
EXTENSIVE CATEGORIZATION APPEARS UNNECESSARY. DISTINCTIONS MAY
PROVE USEFUL, HOWEVER, ONCE SPECIFIC PROJECT AREAS HAVE BEEN
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DECIDED UPON.

C. THE BASIC GOALS STATED FOR THE URBAN POOR NEGLECT WELL-BEING UNLESS IT IS ASSOCIATED WITH INCREASED CONSUMPTION. WHILE ADDRESSING SANITATION AND PHYSICAL ENVIRONMENT UNDER THE GOAL OF HIGHER LEVELS OF INCREASED CONSUMPTION, THE BASIC NECESSITY OF A HEALTHY BODY TO ENJOY THIS INCREASED CONSUMPTION IS NEGLECTED. MISSION SUGGESTS THAT A GOAL TO ACHIEVE HIGHER LEVELS OF WELL-BEING WOULD INCORPORATE BOTH THE HEALTH ASPECT AS WELL AS HIGHER LEVELS OF CONSUMPTION.

3. PROJECT OPPORTUNITIES

A. STRUCTURING GUIDELINES ON A SECTORAL BASIS IS IN OUR VIEW MORE PRODUCTIVE THAN ATTEMPTING TO IDENTIFY PROJECTS BY "TYPE OF URBAN POOR". SPECIFIC GROUP TYPES, AS WELL AS NEEDS, VARY FROM COUNTRY TO COUNTRY AND COULD NOT ADEQUATELY BE HANDLED ON A WORLD-WIDE BASIS. THIS PRESENTS A PROBLEM IN ESTABLISHING A CONNECTION BETWEEN "TYPES OF POVERTY" IN PART I AND THE SECTORAL APPROACH TO PROJECTS IN PART II. AT PRESENT THERE IS NO LINKAGE BETWEEN IDENTIFYING THE PEOPLE EXPECTED TO BE AFFECTED AND THE PROJECT PROPOSED. WITHIN THE SECTORAL SECTION, AN INDICATION OF WHICH POVERTY GROUPS EACH PROJECT IS EXPECTED TO REACH WOULD BE OF VALUE. A COMPLETE TABLE (SIMILAR TO THE IMPACT TABLE) WITH POVERTY GROUPS ON ONE AXIS AND DETAILED SECTORAL PROJECTS ON THE OTHER WOULD ACT AS A GOOD CROSS-REFERENCE BETWEEN THE TWO.

B. REGARDING FORMAT, INTRODUCING THE MULTI-SECTOR APPROACH FIRST WOULD PROVIDE AN OVERVIEW OF SPECIFIC PROJECTS AND ALSO ACT AS A MODEL FOR FORMULATING OTHER MULTI-SECTOR APPROACHES FROM SPECIALIZED PROJECTS. WITHIN PART II A TABLE COORDINATING COMPLEMENTARY SPECIALIZED PROJECTS WOULD ALSO WORK AS AN AID IN DEVELOPING A MULTI-SECTOR APPROACH. THIS COULD BE A SYNTHESIS OF THE "COMPLEMENTARY PROJECTS" ASSOCIATED WITH EACH SPECIFIC PROJECT.

C. SECTIONS ON BENEFITS/DISBENEFITS AND COMPLEMENTARY PROJECTS WERE ESPECIALLY USEFUL. WITHIN EACH PROJECT, REFERENCES TO MORE DETAILED INFORMATION ON CASE STUDIES WOULD BE OF VALUE TO MISSIONS PARTICULARLY INTERESTED IN SELECTED PROJECTS.

4. GUIDELINES FOR PROJECT SELECTION A. ANTICIPATED EXPANSION OF THIS SECTION IS NECESSARY. PRESENT FORM TOO GENERAL AND GUIDANCE NOT EXPLICIT ENOUGH FOR PROJECT SELECTION. INCORPORATED IN THE PROPOSED STEP BY STEP UNCLASSIFIED

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PROCEDURES FOR IMPACT ANALYSIS, MISSION WOULD APPRECIATE EXPANSION OF ANALYSIS TO ALLOW FOR COMPARISON OF RURAL AND URBAN PROJECTS AS WELL AS ALTERNATIVE URBAN PROJECTS. A DETAILED EXAMPLE INCORPORATING THIS PROCEDURE WOULD PROVE BENEFICIAL.

5. FORMAT

A. COMBINE SECTIONS II, IV AND V SO ALL INFORMATION ON SPECIFIC PROJECTS IS IN ONE PLACE. THUS, IF MISSION IS

INTERESTED IN HEALTH PROJECTS SUB-SECTORS OF SUMMARY, DETAILED
INFORMATION, AND CASE STUDIES ARE ALL AVAILABLE IN ONE AREA.
WITHIN EACH PROJECT SECTION, THE THREE SUB-SECTORS COULD BE
COLOR CODED FOR EASY REFERENCE.
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